

**RIO GRANDE WATER CONSERVATION DISTRICT
FINANCIAL STATEMENTS**

December 31, 2025



Wall,
Smith,
Bateman Inc.
Certified Public Accountants

RIO GRANDE WATER CONSERVATION DISTRICT
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INDEPENDENT AUDITORS' REPORT



Wall,
Smith,
Bateman Inc.

To the Board of Directors
Rio Grande Water Conservation District
Alamosa, Colorado

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, and each major fund of the Rio Grande Water Conservation District (the District), as of and for the year ended December 31, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the District, as of December 31, 2025, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an Auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a

Certified Public Accountants

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substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the major fund budgetary comparison, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying combining schedules, budgetary comparison schedules and schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200,

Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining schedules, budgetary comparison schedules, and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the Estimated Future Obligations Schedule but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated July 20, 2026, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Wall, Smith, Bateman Inc.

Wall, Smith, Bateman Inc.
Alamosa, Colorado

July 20, 2026

RIO GRANDE WATER CONSERVATION DISTRICT
BASIC FINANCIAL STATEMENTS

RIO GRANDE WATER CONSERVATION DISTRICT
STATEMENT OF NET POSITION
December 31, 2025

	Primary Government		
	Governmental	Business-Type	
	Activities	Activities	Totals
ASSETS			
Current Assets			
Cash	\$ 760,629	\$ 8,532,058	\$ 9,292,687
CD - Estimated Future Obligation	-	3,351,978	3,351,978
Restricted Assets:			
Cash - Study Account	1,925,061	-	1,925,061
Property Taxes Receivable	1,416,929	-	1,416,929
Assessments Receivable, Net of Allowance for Uncollectible Accounts	-	11,558,111	11,558,111
Interfund Balances	1,249,874	(1,249,874)	-
Due From Other Governments	21,069	-	21,069
Interest Receivable	2,291	26,056	28,347
Prepaid Expenses	-	9,244	9,244
Total Current Assets	5,375,853	22,227,573	27,603,426
Noncurrent Assets			
Capital Assets Not Being Depreciated	20,827,133	-	20,827,133
Capital Assets, Net of Accumulated Depreciation	3,302,151	-	3,302,151
Leased Assets, Net of Accumulated Amortization	9,524,307	-	9,524,307
Total Noncurrent Assets	33,653,591	-	33,653,591
TOTAL ASSETS	39,029,444	22,227,573	61,257,017
LIABILITIES			
Current Liabilities			
Accounts Payable	59,785	799,337	859,122
Unearned Revenue	326,100	368,065	694,165
Compensated Absences Due Within One Year	29,442	-	29,442
Lease Liability - Water Storage Due Within One Year	304,019	-	304,019
Notes Payable, Due Within One Year	-	235,620	235,620
Total Current Liabilities	719,346	1,403,022	2,122,368
Long-Term Liabilities			
Lease Liability - Water Storage	9,446,259	-	9,446,259
Notes Payable	-	12,051,467	12,051,467
Accrued Interest Payable	192,011	-	192,011
Accrued Compensated Absences	-	-	-
Total Long-Term Liabilities	9,638,270	12,051,467	21,689,737
TOTAL LIABILITIES	10,357,616	13,454,489	23,812,105

The accompanying notes are an integral part of this financial statement.

RIO GRANDE WATER CONSERVATION DISTRICT
STATEMENT OF NET POSITION
December 31, 2025

	Primary Government		
	Governmental	Business-Type	
	Activities	Activities	Totals
DEFERRED INFLOWS OF RESOURCES - CURRENT			
Unavailable Revenue- Property Tax	1,416,929	-	1,416,929
NET POSITION			
Net Investment in Capital Assets	23,903,313	-	23,903,313
Restricted:			
Tabor Reserve	55,000	-	55,000
Unrestricted	3,296,586	8,773,084	12,069,670
TOTAL NET POSITION	\$ 27,254,899	\$ 8,773,084	\$ 36,027,983

The accompanying notes are an integral part of this financial statement.

RIO GRANDE WATER CONSERVATION DISTRICT
STATEMENT OF ACTIVITIES
For the Year Ended December 31, 2025

Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Net (Expense) Revenue and Changes in Net Position		Total
					Primary Government	Business-Type Activities	
Primary Government:							
Governmental Activities:							
General Government	\$ 1,486,849	\$ -	\$ -	\$ -	\$ (1,486,849)	\$ -	\$ (1,486,849)
Conservation of Natural Resources	538,484	442,306	57,531	119,625	80,978	-	80,978
Senate Bill 22-028 Grant Program	2,279,074	-	2,279,074	-	-	-	-
Interest on Long-Term Debt	201,971	-	-	-	(201,971)	-	(201,971)
Total Governmental Activities	4,506,378	442,306	2,336,605	119,625	(1,607,842)	-	(1,607,842)
Business-Type Activities:							
Enterprise Fund	10,711,113	11,594,057	-	-	-	882,944	882,944
Total Business-Type Activities	10,711,113	11,594,057	-	-	-	882,944	882,944
Total Primary Government	\$ 15,217,491	\$ 12,036,363	\$ 2,336,605	\$ 119,625	(1,607,842)	882,944	(724,898)
General Revenues:							
Taxes:							
General Property Taxes and SOT Taxes					1,247,365	-	1,247,365
Interest					78,178	297,913	376,091
Other Revenue					19,561	-	19,561
Building and Administrative Cost Reimbursement					74,998	-	74,998
Loss on Sale of Assets					-	-	-
Total General Revenues					1,420,102	297,913	1,718,015
Transfers					950,170	(950,170)	-
Change in Net Position					762,430	230,687	993,117
Net Position - Beginning of Year					25,818,969	8,542,397	34,361,366
2024 Capital Asset Error Correction (Note 13)					673,500	-	673,500
Net Position - Beginning of Year Restated					26,492,469	8,542,397	35,034,866
Net Position - Ending					\$ 27,254,899	\$ 8,773,084	\$ 36,027,983

The accompanying notes are an integral part of this financial statement.

RIO GRANDE WATER CONSERVATION DISTRICT
GOVERNMENTAL FUND
BALANCE SHEET
For the Year Ended December 31, 2025

	GENERAL FUND
ASSETS	
Cash	\$ 760,629
Restricted Assets:	
Cash- Study Account	1,925,061
Property Taxes Receivable	1,416,929
Due From Other Funds	1,249,874
Due From Other Governments	21,069
Interest Receivable	2,291
Prepaid	-
TOTAL ASSETS	\$ 5,375,853
LIABILITIES	
Accounts Payable	\$ 59,785
Due To Other Funds	-
Unearned Grant Revenue	326,100
TOTAL LIABILITIES	385,885
DEFERRED INFLOWS OF RESOURCES - CURRENT	
Unavailable Revenue- Property Tax	1,416,929
FUND BALANCE	
Nonspendable:	
Prepaid Items	-
Restricted: Tabor Reserve	55,000
Committed: Water Study Account	1,925,061
Assigned:	
Designated for Subsequent Year Expenses	616,788
Unassigned	976,190
TOTAL FUND BALANCE	3,573,039
TOTAL LIABILITIES, DEFERRED INFLOW OF RESOURCES, AND FUND BALANCE	\$ 5,375,853

The accompanying notes are an integral part of this financial statement.

RIO GRANDE WATER CONSERVATION DISTRICT
RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES
TO THE STATEMENT OF NET POSITION
December 31, 2025

Total Governmental Fund Balance	\$ 3,573,039
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Amounts reported for governmental activities in the statement of
net position are different because:

Capital assets and leased assets used in governmental activities are not financial resources and therefore are not reported in the funds.	33,653,591
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Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.	<u>(9,971,731)</u>
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Net Position of Governmental Activitie	<u><u>\$ 27,254,899</u></u>
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RIO GRANDE WATER CONSERVATION DISTRICT
GOVERNMENTAL FUNDS
STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE
For the Year Ended December 31, 2025

	GENERAL FUND
REVENUES	
Taxes	\$ 1,247,365
Intergovernmental Revenue	
Senate Bill 22-028 Grant Program	2,279,074
Other Grant Revenues	57,531
Charges for Water Storage	442,306
Miscellaneous Revenue	
Interest Revenue	78,178
Other Revenue	94,559
TOTAL REVENUES	<u>4,199,013</u>
EXPENDITURES	
General Government	
Salaries and Fringe	577,345
Travel	28,821
Office Expense	111,932
Professional Services	413,821
Other General Government and Special Projects	364,619
Conservation of Natural Resources	41,701
Senate Bill 22-028 Grant Program	2,279,074
Capital Outlay	1,615,012
Debt Service	500,000
TOTAL EXPENDITURES	<u>5,932,325</u>
Excess (Deficiency) of Revenues Over Expenditures	(1,733,312)
OTHER FINANCING SOURCES (USES)	
Sale of Fixed Assets	140,960
Transfer from Special Improvement Districts	950,170
Excess (Deficiency) of Revenues Over Expenditures	(642,182)
Fund Balance at Beginning of Year	<u>4,215,221</u>
Fund Balance at End of Year	<u><u>\$ 3,573,039</u></u>

The accompanying notes are an integral part of this financial statement.

RIO GRANDE WATER CONSERVATION DISTRICT
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
For the Year Ended December 31, 2025

Net change in fund balances - total governmental funds \$ (642,182)

Amounts reported for governmental activities in the statements of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statements of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the activity in capital assets in the current period.

Capital Asset Additions	\$ 1,734,666	
Capital Asset Deletions, net of Accumulated Depreciation	(140,960)	
Depreciation Expense	(116,529)	
Amortization Expense	<u>(380,254)</u>	
		1,096,923

Debt proceeds provide current financial resources to governmental funds, but issuing debt increase long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

Lease Payments	298,028	
Change in Accrued Interest	<u>-</u>	
		298,028

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Change in Compensated Absences		<u>9,661</u>
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Change in net position of governmental funds		<u><u>\$ 762,430</u></u>
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RIO GRANDE WATER CONSERVATION DISTRICT
ENTERPRISE FUNDS
STATEMENT OF NET POSITION
December 31, 2025

	ENTERPRISE FUND
ASSETS	
Current Assets	
Cash	\$ 8,532,058
CD - Estimated Future Obligation	3,351,978
Assessments Receivable, Net of Allowance for Uncollectible Accounts	11,558,111
Interest Receivable	26,056
Due From Other Funds	624,201
Prepaid Expenses	9,244
TOTAL ASSETS	24,101,648
LIABILITIES AND FUND EQUITY	
LIABILITIES	
Current Liabilities	
Accounts Payable	799,337
Due to Other Funds	1,874,075
Unearned Revenue	368,065
Note Payable	235,620
Total Current Liabilities	3,277,097
Long-Term Liabilities	
Note Payable	12,051,467
Total Long-Term Liabilities	12,051,467
TOTAL LIABILITIES	15,328,564
NET POSITION	
Unrestricted	8,773,084
TOTAL NET POSITION	\$ 8,773,084

The accompanying notes are an integral part of this financial statement.

RIO GRANDE WATER CONSERVATION DISTRICT
ENTERPRISE FUNDS
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION
For the Year Ended December 31, 2025

	ENTERPRISE FUND
OPERATING REVENUE	
Variable Fees	\$ 3,914,346
Administration Fees	1,224,837
CREP Fees	1,716,122
Pumping Fees	739,044
Groundwater Withdrawal Fees	2,501,594
Sustainability Fees	1,235,950
Contract Inclusion Fees	8,300
Other Revenues	253,864
Total Operating Revenue	<u>11,594,057</u>
OPERATING EXPENSES	
Water Management Expenses	
Water and Storage Expense	2,574,180
CREP	1,175,181
CREP - Incentive	-
Forbearance	718,412
Administration	1,079,413
Professional Fees	538,097
Well Purchase Program	2,415,140
Land Fallow Program	1,851,260
Senate Bill 22-028 Program Incentives	149,300
Special Projects	59,442
Other	-
Total Operating Expenses	<u>10,560,425</u>
Operating income (loss)	<u>1,033,632</u>
NONOPERATING REVENUE (EXPENSE)	
Other Nonoperating Revenue	-
Interest Revenue	297,913
Interest Expense	(150,688)
Total Nonoperating Revenue	<u>147,225</u>
Income (Loss) Before Operating Transfers	1,180,857
OPERATING TRANSFERS	
Transfer In (Out)	<u>(950,170)</u>
Change in Net Position	230,687
Net Position at Beginning of Year	<u>8,542,397</u>
Net Position at End of Year	<u><u>\$ 8,773,084</u></u>

The accompanying notes are an integral part of this financial statement.

RIO GRANDE WATER CONSERVATION DISTRICT
ENTERPRISE FUND
STATEMENT OF CASH FLOWS
For the Year Ended December 31, 2025

	2025
CASH FLOWS FROM OPERATING ACTIVITIES	
Cash Received from Assessments	\$ 10,830,653
Cash Received from Miscellaneous Activities	264,253
Cash Payments for Water Management Expenses	(10,300,772)
Cash Payments for Professional Services	(538,097)
Cash Payments for Administration	(263,594)
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	(7,557)
NET CASH PROVIDED (USED) BY NONCAPITAL FINANCING ACTIVITIES	
Reimbursement to General Fund	(950,169)
NET CASH PROVIDED (USED) BY NONCAPITAL FINANCING ACTIVITIES	(950,169)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
Interest Payment	(150,688)
Principal Payment	(45,337)
Loan Proceeds	936,048
Other Receipts	-
NET CASH PROVIDED (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES	740,023
CASH FLOWS PROVIDED (USED) BY INVESTING ACTIVITIES	
Interest income	297,913
NET CASH PROVIDED (USED) BY INVESTING ACTIVITIES	297,913
Net Increase (Decrease) in Cash and Cash Equivalents	80,210
Cash and Cash Equivalents, Beginning of Year	11,803,826
Cash and Cash Equivalents, End of Year	\$ 11,884,036
OPERATING INCOME (LOSS)	\$ 1,033,632
Adjustments to Reconcile Operating Income to	
Net Cash Provided (used) by Operating Activities:	
Change in Assets and Liabilities	
(Increase) Decrease in Accounts Receivable	(569,264)
(Increase) Decrease in Prepaid Expenses	(6,486)
(Increase) Decrease in Due From Other Funds	815,819
(Increase) Decrease in Interest Receivable	2,089
Increase (Decrease) in Accounts Payable related to Operating Activities	(1,351,371)
Increase (Decrease) in Deferred Revenue	68,024
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	\$ (7,557)
Reconciliation to the Statement of Net Position	
Cash	\$ 8,532,058
CD - Estimated Future Obligation	3,351,978
Total Cash on the Statement of Net Position	\$ 11,884,036

The accompanying notes are an integral part of this financial statement.

RIO GRANDE WATER CONSERVATION DISTRICT
NOTES TO THE BASIC FINANCIAL STATEMENTS
December 31, 2025

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting and reporting policies of the Rio Grande Water Conservation District (the District) reflected in the accompanying financial statements conform to accounting principles generally accepted in the United States of America applicable to state and local governments. Accounting principles generally accepted in the United States of America for local governments are those promulgated by the Governmental Accounting Standards Board (GASB) in *Governmental Accounting and Financial Reporting Standards*.

REPORTING ENTITY

Primary Government

The District was created by HB No. 1536 during the 1967 legislative assembly. The District is governed by a board of nine directors: two from Alamosa, Conejos, Rio Grande, and Saguache counties, and one from Mineral County. Conserving water of the Rio Grande River Basin for beneficial use is the primary function of the District.

In October 2006, Subdistrict #1 was approved by the board and District Court, Water Division No. 3, State of Colorado. In 2010 the Court approved the Plan of Water Management of which the objective is to cause groundwater levels in the Unconfined Aquifer of the Closed Basin to recover, and then to maintain a sustainable irrigation water supply in the Unconfined Aquifer with due regard for the daily, seasonal, and longer term demands on the aquifer and to protect senior surface water rights and avoid interference with Colorado's obligations under the Rio Grande Compact. To achieve these goals, reducing and managing overall groundwater consumption is essential. Only the administrative fee can be used for reimbursement of formation costs.

In March 2016, Subdistrict #2 was approved by the board and District Court, Water Division No. 3, State of Colorado. In 2018 the Court approved the Plan of Water Management of which the objective is to provide a water management alternative to individual plans for augmentation or state-imposed regulations that limit the use of wells within the Subdistrict; that is a system of self-regulation using economic-based incentives that promotes responsible groundwater use and management and ensures protection of senior surface water rights. To achieve these goals, reducing and managing the overall groundwater consumptions is essential. Only the administrative fee can be used for the reimbursement of formation costs.

In March 2017, Subdistrict #3 was approved by the board and District Court, Water Division No. 3, State of Colorado. In 2018 the Court approved the Plan of Water Management of which the objective is to provide a water management alternative to individual plans for augmentation or state-imposed regulations that limit the use of wells within the Subdistrict; that is a system of self-regulation using economic-based incentives that promote responsible groundwater use and management that ensures protection of senior surface water rights. To achieve these goals, reducing and managing the overall groundwater consumptions is essential. Only the administrative fee can be used for the reimbursement of formation costs.

In July 2017, Subdistrict #4 was approved by the board and District Court, Water Division No. 3, State of Colorado. In 2020 the Court approved the Plan of Water Management of which the objective is to provide a water management alternative to individual plans for augmentation or state-imposed regulations that limit the use of wells within the Subdistrict; that is a system of self-regulation using economic-based incentives that promote responsible groundwater use and management and ensures protection of senior water rights. To achieve these goals, reducing and managing the overall groundwater consumptions is essential. Only the administrative fee can be used for the reimbursement of formation costs.

In December of 2017, Subdistrict #5 was approved by the board and District Court, Water Division No. 3, State of Colorado. In 2020, the court approved the Plan of Water Management of which the objective is to provide a water management alternative to individual plans for augmentation or state-imposed regulations that limit the use of wells within the Subdistrict; that is a system of self-regulation using economic-based incentives that promote responsible groundwater use and management and ensures protection of senior surface water rights. To achieve these goals,

RIO GRANDE WATER CONSERVATION DISTRICT
NOTES TO THE BASIC FINANCIAL STATEMENTS
December 31, 2025

reducing and managing the overall groundwater consumptions is essential. Only the administrative fee can be used for the reimbursement of formation costs.

In October 2018, Subdistrict #6 was approved by the board and District Court, Water Division No. 3, State of Colorado. In 2019 the Court approved the Plan of Water Management of which the objective is to provide a water management alternative to individual plans for augmentation or state-imposed regulations that limit the use of wells within the Subdistrict; that is a system of self-regulation using economic-based incentives that promote responsible groundwater use and management and ensures protection of senior surface water rights. To achieve these goals, reducing and managing the overall groundwater consumption is essential. Only the administrative fee can be used for the reimbursement of formation costs.

As the Subdistricts are formed and administrative fees are collected, the Subdistricts will reimburse the General Fund for expenses incurred during formation in accordance with District policy.

Component Units

The District's combined financial statements include the accounts of all District operations. The criteria for including organizations as component units within the District's reporting entity, as set forth in Section 2100 of GASB's *Codification of Governmental Accounting and Financial Reporting Standards*, include whether:

- The organization is legally separate (can sue and be sued in their own name)
- The District holds the corporate powers of the organization
- The District appoints a voting majority of the organization's board
- The District is able to impose its will on the organization
- The organization has the potential to impose a financial benefit/burden on the District
- There is fiscal dependency by the organization on the District
- The organization is financially accountable to the District
- The organization receives or holds funds that are for the benefit of the District; and the District has access to a majority of the funds held; and the funds that are accessible are also significant to the District

Based on the aforementioned criteria, the District has no component units.

GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements include the statement of net position and the statement of activities. Government-wide statements report information on all of the activities of the District. Mainly taxes and intergovernmental revenues support governmental activities and fees paid by water users support business type activities.

The statement of activities reflects the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- Grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included in program revenues are reported as general revenues.

Separate financial statements are provided for the governmental funds and proprietary funds. The emphasis of fund financial statements is on major governmental funds and enterprise funds, each reported as a separate column.

RIO GRANDE WATER CONSERVATION DISTRICT
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MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants are recognized as revenue when all applicable eligibility requirements, imposed by the provider, are met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, claims, and judgments, are recorded only when payment is due.

The District reports the following major governmental fund:

- The **General Fund** is the general operating fund of the District. It accounts for all financial resources of the general government.

The District reports the following major enterprise fund:

- The **Enterprise Fund** accounts for fees and expenses for operating, financing, and maintaining the Subdistricts.

Certain eliminations have been made as prescribed by the GASB Statement No. 34 in regards to interfund activities, payables, and receivables. All internal balances in the statement of net position have been eliminated.

Proprietary fund financial statements are used to account for activities, which are similar to those often found in the private sector. The measurement focus is upon determination of net income, financial position, and cash flows. The District's proprietary funds include the Special Improvement District's 1 through 6 (Subdistricts), used to account for the activities of the Subdistricts. Sources of revenue consist of Administration Fees, Conservation Reserve Enhancement Program (CREP) Fees, Variable Fees, Pumping Fees, and Groundwater Withdrawal Fees assessed on landowners within the Subdistricts.

The proprietary fund is accounted for using the accrual basis of accounting as follows:

- Revenues are recognized when earned, and expenses are recognized when the liabilities are incurred.
- Current year contributions, administrative expenses, and premium payments, which are not received or paid until the subsequent year, are accrued.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

ASSETS, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION/FUND BALANCE

Cash

The District's cash and cash equivalents are considered to be cash in bank, certificates of deposit, and liquid investments with an initial maturity of three months or less.

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Restricted Cash

The District keeps a bank account for money received for studies of water resources. See Note 4 for more information regarding the Study Account.

Receivables/Payables To/From Other Funds

Balances that originate from current lending/borrowing arrangements between funds are referred to as “Due To/From Other Funds.”

Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

Capital Assets

Capital Assets, which include land, buildings, and vehicles, are reported in the applicable governmental activities’ columns in the government-wide financial statements. The District defines capital assets as assets with an initial, individual cost of more than \$5,000 and a life of more than one year. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Structures	30-50
Furniture, Equipment & Vehicles	5-10
Land Improvements	15-50

Leases

Lessee: The District recognizes a lease liability and an intangible right-to-use lease asset in the government-wide financial statements. The District recognizes lease liabilities with an initial, individual value of \$5,000 or more.

At the commencement of a lease, the District initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of the lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line bases over its useful life.

Key estimate and judgments related to leases include how the District determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease terms, and (3) lease payments.

- The District uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the District generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the leases. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option prices that the District is reasonably certain to exercise.

RIO GRANDE WATER CONSERVATION DISTRICT
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The District monitors changes in circumstances that would require a measurement of its lease and will re-measure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Compensated Absences

Employees of the District are entitled to paid vacation depending on the length of service and other factors. The employees are also entitled to sick leave. Sick leave will vest according to a formula based on the sick leave hours that have been accumulated and the terms of termination. Accrued vacation and the vested portion of sick leave have been accrued in the amount of \$29,442 at December 31, 2025. The change in compensated absences liability is presented as a net change.

Property Taxes

Property taxes attach as an enforceable lien on property as of January 1 each year. The taxes are payable in two installments on February 28 and June 15 or in full on April 30. The District's property taxes are collected by each of the five counties that comprise the District: Alamosa, Conejos, Mineral, Rio Grande, and Saguache. The respective County Treasurers remit monthly receipts to the District; property tax revenue is recognized when received by the County Treasurer. The 2025 property tax levy due January 1, 2026, has been recorded as a receivable and a corresponding deferred inflow of resources in the financial statements.

Assessments – Special Improvement Districts

Assessments attach as an enforceable lien on property as of January 1 each year. The assessments are payable in two installments on February 28 and June 15 or in full on April 30. Subdistrict #1 assesses fees on lands irrigated by groundwater and the pumping and use of groundwater. Subdistricts #2 through #6 assess fees based on individual wells within the boundaries of the respective Subdistrict. Fees are as follows:

- Subdistrict #1
 - Administrative fee of \$3.50 per irrigable acre
 - Conservation Reserve Enhancement Program (CREP) fee of \$10.50 per irrigable acre
 - Variable Fee of \$150 per acre-foot on the net of the surface water owned less the groundwater pumped
- Subdistrict #2
 - Administrative fee of \$472.80 per active well and \$236.40 per inactive well
 - Pumping fee of \$60.20 per acre-foot sprinkler application, \$43.50 per acre-foot flood application for the Rio Grande Alluvial and a pumping fee of \$110.50 per acre-foot sprinkler application, \$80 per acre-foot flood application for the Upper Rio Grande
- Subdistrict #3
 - Administrative fee of \$929.94 per active well and \$464.97 per inactive well
 - Water Management withdrawal fee of \$24.40 per acre-foot sprinkler application, \$17.60 per acre-foot flood application, and \$13.20 per acre-foot sustainability fee
- Subdistrict #4
 - Administrative Fee of \$719.78 per active well and inactive well
 - Groundwater Withdrawal Fee of \$8.02 per acre-foot stream impact fee and \$19.53 per acre-foot sustainability fee
- Subdistrict #5
 - Administrative Fee of \$875.20 per active well and \$437.60 per inactive well
 - Groundwater Withdrawal Fee of \$27.86 per acre-foot sprinkler, \$20.14 per acre-foot flood application

RIO GRANDE WATER CONSERVATION DISTRICT
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- Subdistrict #6
 - Administrative Fee of \$313.70 per active well and \$156.85 per inactive well
 - Groundwater Withdrawal Fee of \$17.30 per acre-foot sprinkler application, \$12.50 per acre-foot flood application and \$7.87 per acre-foot sustainability fee.

The aforementioned fees are based on several variables and are subject to an appeals process by the landowner. The appeal can cause an adjustment to revenue.

Expenditures – Plan of Water Management

Special Improvement District #1 expends funds to implement the following:

- A program of temporary fallowing to remove sufficient acreage from production to achieve reduction of water consumption.
- Economic incentives for the permanent removal of lands from irrigation.
- Replacement of stream depletions and/or increases in groundwater recharge.
- Infrastructure improvements to maximize the diversion and recharge of water.
- Purchase and retirement of irrigated lands and/or water rights.
- Education and research into water conservation, water use efficiency, improved water management and public education.
- Improvement and operation of ditches, headgates, and recharge facilities to make the best use of available water and to improve groundwater recharge.

Special Improvement Districts #2, #3, #4, #5, and #6 expend funds to implement the following:

- Calculation and replacement or remedy of injurious stream depletions.
- Purchase, rent, lease and/or retire irrigated lands and/or purchase, rent and/or lease water rights and/or reservoir storage, either inside or outside the exterior boundaries of the Subdistrict.
- A program of temporary or permanent fallowing, including economic incentives, to remove acreage from production to achieve reduction in groundwater consumption.
- Economic incentives for the permanent removal of lands from irrigation.
- Economic incentives for Subdistrict members or non-Subdistrict members to provide replacement water, land, or facilities.
- Education and research into water conservation, water use efficiency, improved water management, and agricultural water use.
- Improvement and operation of ditches and headgates, to make the best use of available water.
- Data collection and analysis programs to improve RGDSS predictions, further refine the calculation of stream depletions caused by groundwater withdrawals.
- In cooperation with the USDA-NRCS and others to develop annual water supply forecasts based on SNOTEL and snow course data to include development of new improved technologies.
- Determine historical stream flow volumes based on paleo dendrochronology or other methods to correlate precipitation to rim inflows.

Deferred Inflows of Resources

In addition to liabilities, the statement of net position reports a separate section of deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to future periods and will not be recognized as an inflow of resources (revenue) until that time.

RIO GRANDE WATER CONSERVATION DISTRICT
NOTES TO THE BASIC FINANCIAL STATEMENTS
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Encumbrances

The District does not record purchase orders in the accounting system. Unfulfilled purchase commitments outstanding at the end of the budget year are re-budgeted in the succeeding year. End of the year fund balance intended to be used in the succeeding year is reported as designated fund balance.

Net Position

Net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position should be displayed in the following three components:

- *Net investment in capital assets* – consists of capital assets, net accumulated depreciation, reduced by the outstanding balances of any borrowings that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt should be included in this component of net position.
- *Restricted* – consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Restricted assets consist of assets that have limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.
- *Unrestricted* – consists of the net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position.

Fund Balance

Fund balances are reported based on the extent to which the District is bound to honor constraints for the specific purposes on which amounts in the fund can be spent. Fund balances are classified in one of the five categories:

- *Nonspendable Fund Balance*- are amounts that cannot be spent because they are not in spendable form- such as inventory and prepaid expense.
- *Restricted Fund Balance*- are restricted when constraints placed on the use of resources are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.
- *Committed Fund Balance*- are amounts that can only be used for specific purposes as a result of constraints imposed by the Board of Directors, the highest level of decision-making authority. Committed amounts cannot be used for any other purpose unless the Board removed those constraints by taking the same type of action. Committed fund balances differ from restricted balances because the constraints on their use do not come from outside parties, constitutional provisions, or enabling legislation.
- *Assigned Fund Balance*- are amounts a government intends to use for a specific purpose; intent can be expressed by the Board of Directors or by an official or body to which the governing body delegates the authority.
- *Unassigned Fund Balance*- are amounts that are available for any purpose; these amounts are reported only in the General Fund.

When an expenditure is incurred for purposes for which both restricted and unrestricted net position/fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which

RIO GRANDE WATER CONSERVATION DISTRICT
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committed, assigned, and unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board of Directors has provided otherwise in its commitment or assignment actions.

Use of Estimates

The preparation of the financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from those estimates.

Reclassifications

Certain reclassifications were made to fiscal year 2024 financial statements in order to conform to the fiscal year 2025 financial statement presentation.

NOTE 2 STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Budgets and Budgetary Accounting

Rio Grande Water Conservation District follows the procedures set forth in the Colorado Local Budget Law when preparing annual budgets for each fund. Budget procedures include:

- 1.) Preparation of budget documents by administrative staff shall be submitted to the Board.
- 2.) Publication of a notice stating that the budget is available for public inspection.
- 3.) Discussion of the budget in a meeting open to the public.
- 4.) Adoption of the budget in a public meeting by appropriate resolution.

Formal budgetary integration is employed as a management control device for all funds of the District. All fund budgets are adopted on a basis consistent with U.S. generally accepted accounting principles (GAAP), unless otherwise noted on the schedule. The total expenditures for each fund cannot exceed the budgeted amount unless a supplemental appropriation is adopted. The District adopted supplemental appropriations during 2025. All budget amounts presented reflect the original budget and the final amended budget if applicable.

The District budgeted a negative fund balance of \$109,936 in Subdistrict #2. This may be a violation of Colorado Revised Statutes § 29-1-108.

NOTE 3 CASH AND DEPOSITS

Cash and Deposits

Colorado State Statutes govern the District's deposits of cash. The statutes specify eligible depositories for public cash deposits, which must be Colorado institutions and must maintain federal insurance (FDIC) on deposits held. The Colorado Public Deposit Protection Act (PDPA), requires that all units of local government deposit cash in eligible public depositories, determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized in accordance with the PDPA. PDPA allows the institution to create a single collateral pool for all public funds to be maintained by another institution or held in trust for all the uninsured public deposits as a group.

RIO GRANDE WATER CONSERVATION DISTRICT
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The market value of the collateral must be at least 102% of the aggregate uninsured deposits. All deposits in 2025 were in eligible public depositories, as defined by the Public Deposit Protection Act of 1989.

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a deposit policy for custodial credit risk. As of December 31, 2025, \$12,876,998 was exposed to custodial credit risk. Deposits exposed to credit risk are collateralized with securities held by the pledging financial institutions through PDPA.

NOTE 4 STUDY ACCOUNT

During 1995 the District was awarded a refund of certain costs and fees arising from its defense of water interests of the San Luis Valley. The amount awarded was \$1,802,133 from which \$136,906 was used to repay the remaining balance of money borrowed to finance its defense. The Board of Directors, by resolution, established the Rio Grande Water Conservation District Water Study Fund. Moneys from principal and future earnings can only be used for certain purposes. These purposes include the following:

- 5.) Studies of the water resources of the San Luis Valley.
- 6.) Technical services to assist in the defense of the use of water resources of the San Luis Valley.
- 7.) Legal services required in the defense of the water resources of the San Luis Valley.

The District has determined that the refund constitutes a damage award under Article X Section 20 of the Colorado Constitution and is exempt from revenue limitations.

At December 31, 2025, the remaining balances of the award are as follows:

Cash in Bank	\$ 251,405
Certificate of Deposit	<u>1,673,656</u>
	<u>\$ 1,925,061</u>

During the year total interest earned on the account was \$46,072. There were no disbursements for the year ended December 31, 2025.

NOTE 5 ASSESSMENTS RECEIVABLE, NET

Subdistrict #1 assessed fees upon approximately 163,440 irrigable acres within its boundaries in Alamosa, Rio Grande, Saguache Counties, and on the Colorado State Land Board on December 1, 2025. Subdistrict #1 is still refining the assessment computation and has estimated an uncollectible amount of \$0. Assessments receivable includes the 2025 assessments as follows:

Subdistrict #1	
Variable Fees	\$ 3,914,346
Administrative Fees	574,164
CREP Fees	<u>1,702,010</u>
	<u>\$ 6,190,520</u>

RIO GRANDE WATER CONSERVATION DISTRICT
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Subdistrict #2 assessed fees upon approximately 271 wells within its boundaries in Alamosa and Rio Grande Counties on November 24, 2025. Subdistrict #2 is still refining the assessment computation and has estimated an uncollectible amount of \$0. Assessments receivable consist of the following fees:

Subdistrict #2	
Previous year uncollected assessments	\$ 43,911
Pumping Fees	739,119
Administrative Fees	98,579
	<u>\$ 881,609</u>

Subdistrict #3 assessed fees upon approximately 166 wells within its boundaries in Conejos County on November 25, 2025. Subdistrict #3 is still refining the assessment computation and has estimated an uncollectible amount of \$0. Assessments receivable consist of the following fees:

Subdistrict #3	
Groundwater Withdrawal Fees	\$ 562,226
Sustainability Fees	351,101
Administrative Fees	131,380
	<u>\$ 1,044,707</u>

Subdistrict #4 assessed fees upon approximately 154 wells within its boundaries in Saguache County on November 25, 2025. Subdistrict #4 is still refining the assessment computation and has estimated an uncollectible amount of \$0. Assessments receivable consist of the following fees:

Subdistrict #4	
Previous year uncollected assessments	\$ 3,963
Other Receivables	97,173
Groundwater Withdrawal Fees	65,400
Sustainability Fees	159,260
Administrative Fees	97,890
	<u>\$ 423,686</u>

Subdistrict #5 assessed fees upon approximately 242 wells within its boundaries in Saguache County on November 15, 2025. Subdistrict #5 is still refining the assessment computation and has estimated an uncollectible amount of \$0. Assessments receivable consist of the following fees:

Subdistrict #5	
Previous year uncollected assessments	\$ 10,222
Groundwater Withdrawal Fees	581,799
Administrative Fees	165,413
	<u>\$ 757,434</u>

Subdistrict #6 assessed fees upon approximately 541 wells within its boundaries in Alamosa and Rio Grande Counties on November 26, 2025. Subdistrict #6 is still refining the assessment computation and has estimated an uncollectible amount of \$0. Assessments receivable consist of the following fees:

RIO GRANDE WATER CONSERVATION DISTRICT
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Subdistrict #6

Previous year uncollected assessments	\$ 111,116
Prepaid Fees	(12,806)
Groundwater Withdrawal Fees	1,290,918
Sustainability Fees	725,589
Administrative Fees	145,338
	<u>\$ 2,260,155</u>

The total assessment receivable net of allowance for uncollectible accounts for all Subdistrict's totaled \$11,558,111. Previous year balances are being carried forward until collected, liens can potentially be put on the property if not collected. We have included the prepaid fees as well due to the income being for 2025.

NOTE 6 INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

Interfund Receivables/Payables

The District reports interfund balances between the District and Subdistrict. The balances result from time lags between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. Interfund balances are generally expected to be repaid within one year of the financial statement date. Included in these balances are expenses the General Fund paid for start up costs for the Subdistricts. These balances are long term and will be repaid over a period of more than one year until fully repaid. Interfund receivable and payable balances at December 31, 2025 were as follows:

Receivable Fund	Payable Fund	Amount
General Fund	Special Improvement District #1	\$ 506,811
General Fund	Special Improvement District #2	143,432
General Fund	Special Improvement District #3	94,090
General Fund	Special Improvement District #4	224,392
General Fund	Special Improvement District #5	210,179
General Fund	Special Improvement District #6	70,970
Special Improvement District #6	Special Improvement District #3	14,120
Special Improvement District #6	Special Improvement District #2	601,604
Special Improvement District #6	Special Improvement District #5	8,477
		<u>\$ 1,874,075</u>

Interfund Transfers

Transfer In	Transfer Out	Amount
General Fund	Special Improvement District #1	\$ 13,535
General Fund	Special Improvement District #2	692,723
General Fund	Special Improvement District #3	199,649
General Fund	Special Improvement District #5	148,642
General Fund	Special Improvement District #6	36,581
Special Improvement District #3	General Fund	(140,960)
		<u>\$ 950,170</u>

RIO GRANDE WATER CONSERVATION DISTRICT
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The Special Improvement Districts purchase properties for the retirement of water rights and purchase land and water rights to replenish stream depletions. They are unable to hold capital assets under the individual Subdistricts, therefore the properties were transferred to the District. The District transferred proceeds from the sale of land managed by Special Improvements District #3 to Special Improvements District #3 in 2025.

NOTE 7 CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2025, was as follows:

	Balance 12/31/2024 As Restated	Additions	Deletions	Balance 12/31/2025
GOVERNMENTAL ACTIVITIES				
Capital assets not being depreciated				
Land	\$ 12,160,969	\$ -	\$ 140,960	\$ 12,020,009
Water Rights	7,944,776	862,348	-	8,807,124
Total capital assets not being depreciated	<u>20,105,745</u>	<u>862,348</u>	<u>140,960</u>	<u>20,827,133</u>
Capital assets being depreciated				
Structures	2,967,330	455,506	-	3,422,836
Land Improvements	-	239,962	-	239,962
Equipment and Vehicles	356,980	176,850	-	533,830
Office Furniture	129,045	-	-	129,045
Total capital assets being depreciated	<u>3,453,355</u>	<u>872,318</u>	<u>-</u>	<u>4,325,673</u>
Less accumulated depreciation for:				
Structures	599,182	64,169	-	663,351
Land Improvements	-	11,343	-	11,343
Equipment and Vehicles	178,762	41,017	-	219,779
Office Furniture	129,049	-	-	129,049
Total accumulated depreciation	<u>906,993</u>	<u>116,529</u>	<u>-</u>	<u>1,023,522</u>
Total capital assets being depreciated, net	<u>2,546,362</u>	<u>755,789</u>	<u>-</u>	<u>3,302,151</u>
Leased assets being amortized				
Water Storage	11,407,621	-	-	11,407,621
Total lease assets being amortized	<u>11,407,621</u>	<u>-</u>	<u>-</u>	<u>11,407,621</u>
Less accumulated amortization for:				
Water Storage	1,503,060	380,254	-	1,883,314
Total accumulated amortization	<u>1,503,060</u>	<u>380,254</u>	<u>-</u>	<u>1,883,314</u>
Total leased assets being depreciated, net	<u>9,904,561</u>	<u>(380,254)</u>	<u>-</u>	<u>9,524,307</u>
GOVERNMENTAL ACTIVITIES				
CAPITAL AND LEASED ASSETS, NET	<u>\$ 32,556,668</u>	<u>\$ 1,237,883</u>	<u>\$ 140,960</u>	<u>\$ 33,653,591</u>

Restatements – The December 31, 2024 balances for structures and equipment and vehicles were increased by \$510,560 and \$162,940, respectively, to include the cost of an augmentation well and pump drilled and place in service in 2024. See Note 13 for further information on this matter.

RIO GRANDE WATER CONSERVATION DISTRICT
NOTES TO THE BASIC FINANCIAL STATEMENTS
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Depreciation/amortization expense was charged to the functions/programs of the primary government as follows:

Governmental activities:	
Conservation of Natural Resources	<u>\$ 496,783</u>
Total depreciation/amortization expense	<u><u>\$ 496,783</u></u>

NOTE 8 LONG-TERM LIABILITIES

Changes in Long-Term Liabilities

	Balance 12/31/2024	Additions	Deletions	Balance 12/31/2025	Due Within One Year
GOVERNMENTAL ACTIVITIES:					
Leases	\$ 10,048,306	\$ -	\$ 298,029	\$ 9,750,277	\$ 304,019
Compensated Absences*	39,103	-	9,661	29,442	29,442
GOVERNMENTAL ACTIVITIES LONG-TERM LIABILITIES	<u>\$ 10,087,409</u>	<u>\$ -</u>	<u>\$ 307,690</u>	<u>\$ 9,779,719</u>	<u>\$ 333,461</u>

*The change in the compensated absences liability is presented as a net change.

Leases

The District entered into a lease agreement with the San Luis Valley Irrigation District for water storage in the Rio Grande Reservoir on July 16, 2021. The lease is for 30 years with the option to renew for an additional 30 years at the end of the initial 30-year term. The payments are not subject to adjustment.

The future minimum payments are as follows:

	Principal	Interest	Total
2026	\$ 304,019	\$ 195,981	\$ 500,000
2027	310,130	189,870	500,000
2028	316,364	183,636	500,000
2029	322,723	177,277	500,000
2030	329,209	170,791	500,000
2031-2035	1,748,004	751,996	2,500,000
2036-2040	1,930,884	569,116	2,500,000
2041-2045	2,132,898	367,102	2,500,000
2046-2050	2,356,046	143,954	2,500,000
Total	<u>\$ 9,750,277</u>	<u>\$ 2,749,723</u>	<u>\$ 12,500,000</u>

RIO GRANDE WATER CONSERVATION DISTRICT
NOTES TO THE BASIC FINANCIAL STATEMENTS
December 31, 2025

The following summarizes the Subdistrict's long-term liability for the year ended December 31, 2025:

	Balance 12/31/2024	Additions	Deletions	Balance 12/31/2025	Due Within One Year
BUSINESS-TYPE ACTIVITIES:					
Note Payable - Subdistrict #3	\$ 175,883	\$ -	\$ 21,459	\$ 154,424	\$ 23,010
Note Payable - Subdistrict #3	600,000	-	23,877	576,123	25,548
	<u>775,883</u>	<u>-</u>	<u>45,336</u>	<u>730,547</u>	<u>48,558</u>
 CWCB Loan - Subdistrict #2	-	708,134	-	708,134	17,477
CWCB Loan - Subdistrict #3	1,991,130	167,721	-	2,158,851	-
CWCB Loan - Subdistrict #4	2,610,046	-	-	2,610,046	-
CWCB Loan - Subdistrict #5	6,019,316	60,193	-	6,079,509	169,585
	<u>10,620,492</u>	<u>936,048</u>	<u>-</u>	<u>11,556,540</u>	<u>187,062</u>
BUSINESS-TYPE ACTIVITIES					
LONG-TERM LIABILITIES	<u>\$ 11,396,375</u>	<u>\$ 936,048</u>	<u>\$ 45,336</u>	<u>\$ 12,287,087</u>	<u>\$ 235,620</u>

Subdistrict #3 purchased a piece of land for \$392,500 on July 30, 2021. The land was transferred to the General Fund, but Subdistrict #3 holds the obligation of the related note. The agreement is between Subdistrict #3 and the seller of the land. A down payment of \$154,900 was made for the land bringing the total principal balance of the loan to \$237,500 with an interest rate of 7%. Payments are to be made monthly in the amount of \$2,758. Interest expense relating to the loan was \$11,632 in 2025. Final payment is due in July 2031.

Subdistrict #3 purchased a well, well permit, and water rights for \$800,000 on December 20, 2024. The well, well permit, and water rights were transferred to the General Fund, but Subdistrict #3 holds the obligation of the related note. The agreement is between Subdistrict #3 and the seller of the well, well permit, and water rights. A down payment of \$200,000 was made for the purchase bringing the total principal balance of the loan to \$600,000 with an interest rate of 7%. Payments are to be made annually in the amount of \$65,877. Interest expense relating to the loan was \$42,000 in 2025. Final payment is due in June 2039.

The annual debt service for the loans are as follows:

	Principal	Interest	Total
2026	\$ 48,558	\$ 50,410	\$ 98,968
2027	52,011	46,957	98,968
2028	55,707	43,261	98,968
2029	59,668	39,300	98,968
2030	63,909	35,058	98,967
2031-2035	227,556	123,888	351,444
2036-2039	223,138	40,369	263,507
Total	<u>\$ 730,547</u>	<u>\$ 379,243</u>	<u>\$ 1,109,790</u>

Colorado Water Conservation Board Loans Payable

Subdistrict #3 obtained a \$2,580,550, 2.5% interest, 30-year loan in 2023 to provide financing for the Alpha Hay Farms Augmentation project. The loan is secured by water activity revenue of the Subdistrict. Loan proceeds are requested as funds are spent. Payment initiation and maturity dates will be determined upon substantial project completion. The District has five years from the effective date of the loan to complete the project. There is no payment schedule available as of December 31, 2025.

RIO GRANDE WATER CONSERVATION DISTRICT
NOTES TO THE BASIC FINANCIAL STATEMENTS
December 31, 2025

Subdistrict #4 obtained a \$3,490,560, 2.1% interest, 40-year loan in 2023 to provide financing for the Peachwood Farms Augmentation and Sustainability Project. The loan is secured by water activity revenue of the Subdistrict. Loan proceeds are requested as funds are spent. Payment initiation and maturity dates will be determined upon substantial project completion. The District has five years from the effective date of the loan to complete the project. There is no payment schedule available as of December 31, 2025.

Subdistrict #5 obtained a \$4,892,440, 1.2% interest, 30-year loan in 2021 to provide financing for Saguache Pipeline project. The original promissory note was amended in 2023 to increase the loan amount to \$6,080,200 with the same terms and conditions. The loan is secured by water activity revenue of the Subdistrict. The project was substantially completed in 2025 and a 1% loan origination fee of \$60,193 was added to the principal balance of the loan bringing the total loan amount to \$6,079,509. The first payment is due May 1, 2026 in the amount of \$242,539 and final payment is due in May 2055. Interest expense relating to the loan was \$95,543 in 2025.

Subdistrict #2 obtained a \$701,123, 2.25% interest, 30-year loan in 2025 to provide financing for Williams Creek water rights. The loan is secured by the water activity revenue of the Subdistrict. The project was substantially completed in 2025 and a 1% loan origination fee of \$7,011 was added to the principal balance of the loan bringing the total loan amount to \$708,134. The first payment is due September 1, 2026 in the amount of \$33,410 and final payment is due in September 2055. Interest expense relating to the loan was \$0 in 2025.

The annual debt service for both loans are as follows:

	Principal	Interest	Total
2026	\$ 187,062	\$ 88,887	\$ 275,949
2027	189,490	86,459	275,949
2028	191,952	83,997	275,949
2029	194,447	81,502	275,949
2030	196,976	78,973	275,949
2031-2035	1,024,059	355,685	1,379,744
2036-2040	1,092,739	287,005	1,379,744
2041-2045	1,166,315	213,429	1,379,744
2046-2050	1,245,169	134,575	1,379,744
2051-2055	1,299,434	50,032	1,349,466
	<u>\$ 6,787,643</u>	<u>\$ 1,460,544</u>	<u>\$ 8,248,187</u>

NOTE 9 PENSION

Defined Contribution Plan

All eligible District employees, participate in the Nationwide Governmental 401(a) Plan, a defined contribution plan, authorized by state statute. The Plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

Employees are eligible to participate after one year of full-time permanent employment, and participation is mandatory. Employees are 100% vested after one year of service.

The District contributed the required 6% of the compensation of each employee for 2025. Employees are not allowed to make contributions to the plan. For the year ended December 31, 2025, the District's contributions were calculated

RIO GRANDE WATER CONSERVATION DISTRICT
NOTES TO THE BASIC FINANCIAL STATEMENTS
December 31, 2025

using the base salary amount of \$924,663 and the District and the Special Improvement Districts recorded expenditures amounting to \$55,372, of which \$27,902 is recorded in the District, \$10,800, \$2,073, \$3,928, \$3,086, \$3,820, and \$3,763 are recorded in Special Improvements Districts #1, #2, #3, #4, #5, and #6, respectively.

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. The Plan may be amended by resolution of the Board of Directors but it may not be amended beyond the limits established by state statute.

Section 457 Plan Defined Contribution Plan

The District also offers its employees an additional voluntary deferred compensation plan created in accordance with Internal Revenue Code 457, administered by Nationwide Retirement Solutions.

The plan permits the employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergencies. The District has no other liability other than to make the required monthly contributions.

NOTE 10 RELATED PARTY TRANSACTIONS

The Subdistricts responsibilities include the creation of a plan of water management and to work in conjunction with the Rio Grande Water Conservation District. The Subdistricts board of managers are made up of landowners or legal representatives of the landowners within their individual boundaries. As part of the plans of water management for the Subdistricts, they have implemented assessment fees to carry out the plan as well as various voluntary conservation programs to incentivize the reduction of irrigation water use and restore the critical balance between supply and demand. In the ordinary course of business, the Subdistrict's have and expect to continue to have significant collection of assessment fees and significant payments for conservation program participation with its appointed board members. In the opinion of management, computation of assessments and conservation participation were on substantially the same terms as those prevailing at the time of comparable transactions with other persons and did not present any unfavorable features to the Subdistrict's.

NOTE 11 TABOR EMERGENCY RESERVE

Colorado voters passed an amendment to the State constitution, Article X, Section 20, which has several limitations, including revenue raising, spending abilities, and other specific requirements of state and local governments. The amendment is complex and subject to judicial interpretation. The District believes it is in compliance with the requirements of the amendment.

Fiscal year spending and revenue limits are determined based on the prior years' spending adjusted for inflation and local growth. Revenue in excess of the limit must be refunded unless the voters approve retention of such revenue.

The amendment also requires that Emergency Reserves be established. These reserves must be at least 3% of fiscal year spending. This Emergency Reserve has been presented as a reservation of fund balance in the General Fund where applicable. The entity is not allowed to use the Emergency Reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

RIO GRANDE WATER CONSERVATION DISTRICT
NOTES TO THE BASIC FINANCIAL STATEMENTS
December 31, 2025

NOTE 12 COMMITMENTS AND CONTINGENCIES

Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. There have been no significant reductions in insurance coverage. Settled claims from these risks have not exceeded commercial insurance coverage for the current year or the three prior years.

Senate Bill 22-028

During 2022, the District was awarded \$29,500,000 of Senate Bill 2022-028 America Rescue Plan Act funds passed through the Colorado Department of Natural Resources and Colorado Water Conservation Board for the Groundwater Sustainability in the Rio Grande and Republican River Basins. During 2024, the District was awarded an additional \$422,143 for a total award of \$29,922,143. The funding will expire on December 31, 2026. The first expenditure of this program occurred during 2023. The District received \$2,279,074 in reimbursements from this program and finalized \$2,279,074 in related projects in 2025. The District also covered \$10,415 in expenses related to this program from the General Fund revenue.

State Engineer's Approval of the Restated and Amended Plan of Water Management No. 4 Court Case

The District is involved in a court case with regards to the State Engineer's approval of the Restated and Amended Plan of Water Management No. 4. Opposition was filed against this approval. The case involves only Subdistrict No. 1 members and does not impact the other Subdistricts. The case is still ongoing and the District cannot reasonably estimate the outcome at this time.

Subdistrict #3 Alpha Hay Farms Augmentation Project

On May 27, 2026 Subdistrict #3 received a Notice of Project Substantial Completion from Colorado Water Conservation Board for a final total loan amount of \$2,180,440. This loan has been used for the purchase of Alpha Hay Farms and creation of an augmentation well on this property in Subdistrict #3. The first loan payment is due June 1, 2027 in the amount of \$123,292 and will continue until June 1, 2050.

NOTE 13 2024 CAPITAL ASSET ERROR CORRECTION

Governmental Activities

The District's capital asset structures and vehicles and equipment balances were understated by \$673,500 at December 31, 2024. An augmentation well and pump purchased with loan funds in Subdistrict #5 was contributed to the governmental activities and placed in service in 2024.

RIO GRANDE WATER CONSERVATION DISTRICT

REQUIRED SUPPLEMENTARY INFORMATION

In addition to the basic financial statements,
A budgetary comparison schedule is required
for the General Fund.

RIO GRANDE WATER CONSERVATION DISTRICT
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL
GENERAL FUND
For the Year Ended December 31, 2025

	BUDGETED AMOUNTS		ACTUAL	VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL		
REVENUES				
Taxes	\$ 1,239,204	\$ 1,239,204	\$ 1,247,365	\$ 8,161
Intergovernmental Revenue				
Senate Bill 22-028 Grant Program	2,400,000	2,754,565	2,279,074	(475,491)
Other Grant Revenues	-	-	57,531	57,531
Charges for Water Storage	500,000	500,000	442,306	(57,694)
Miscellaneous Revenue				
Interest Revenue	30,000	30,000	78,178	48,178
Other Revenue	175,002	175,002	94,559	(80,443)
TOTAL REVENUES	4,344,206	4,698,771	4,199,013	(499,758)
EXPENDITURES				
General Government				
Salaries and Fringe	587,619	587,619	577,345	10,274
Travel	20,500	20,500	28,821	(8,321)
Supplies	159,010	159,010	111,932	47,078
Professional Services	1,364,000	1,364,000	413,821	950,179
Other General Government and Special Projects	106,000	106,000	364,619	(258,619)
Conservation of Natural Resources	222,595	222,595	41,701	180,894
Senate Bill 22-028 Grant Program	-	-	2,279,074	(2,279,074)
Capital Outlay	2,480,000	3,979,407	1,615,012	2,364,395
Debt Service	-	-	500,000	(500,000)
TOTAL EXPENDITURES	4,939,724	6,439,131	5,932,325	506,806
Excess (Deficiency) of Revenues over Expenditures	(595,518)	(1,740,360)	(1,733,312)	7,048
OTHER FINANCING SOURCES (USES)				
Proceeds from Sale of Fixed Assets	-	-	140,960	140,960
Transfer In (Out)	-	1,019,040	950,170	(68,870)
TOTAL OTHER FINANCING SOURCES (USES)	-	1,019,040	1,091,130	72,090
Change in Fund Balance	(595,518)	(721,320)	(642,182)	79,138
Fund Balance at Beginning of Year	4,195,342	4,195,342	4,215,221	19,879
Fund Balance at End of Year	\$ 3,599,824	\$ 3,474,022	\$ 3,573,039	\$ 99,017

Notes to Required Supplementary Information

The basis of budgeting is the same as GAAP.

This schedule is measured on the GAAP basis.

RIO GRANDE WATER CONSERVATION DISTRICT
SUPPLEMENTARY INFORMATION

RIO GRANDE WATER CONSERVATION DISTRICT
ENTERPRISE FUND
COMBINING SCHEDULE OF NET POSITION
December 31, 2025

	SPECIAL IMPROVEMENT DISTRICT #1	SPECIAL IMPROVEMENT DISTRICT #2	SPECIAL IMPROVEMENT DISTRICT #3	SPECIAL IMPROVEMENT DISTRICT #4	SPECIAL IMPROVEMENT DISTRICT #5	SPECIAL IMPROVEMENT DISTRICT #6	TOTAL ENTERPRISE FUND
ASSETS							
Current Assets							
Cash	\$ 1,206,240	\$ 1,138,998	\$ 2,238,158	\$ 353,805	\$ 806,476	\$ 2,788,381	\$ 8,532,058
CD - Estimated Future Obligation	3,351,978	-	-	-	-	-	3,351,978
Assessments Receivable, Net of Allowance Uncollectible Accounts	6,190,520	881,609	1,044,707	423,686	757,434	2,260,155	11,558,111
Interest Receivable	17,885	-	3,121	-	-	5,050	26,056
Prepaid Expenses	6,486	-	2,758	-	-	-	9,244
Due from Other Funds	-	-	-	-	-	624,201	624,201
TOTAL ASSETS	10,773,109	2,020,607	3,288,744	777,491	1,563,910	5,677,787	24,101,648
LIABILITIES AND FUND EQUITY							
LIABILITIES							
Current Liabilities							
Accounts Payable	583,037	68,042	44,818	1,990	68,028	33,422	799,337
Due to Other Funds	506,811	745,036	108,210	224,392	218,656	70,970	1,874,075
Unearned Revenue	-	(10,251)	16,521	-	-	361,795	368,065
Note Payable	-	17,477	48,558	-	169,585	-	235,620
Total Current Liabilities	1,089,848	820,304	218,107	226,382	456,269	466,187	3,277,097
Long-Term Liabilities							
Note Payable	-	690,657	2,840,840	2,610,046	5,909,924	-	12,051,467
Total Long-Term Liabilities	-	690,657	2,840,840	2,610,046	5,909,924	-	12,051,467
TOTAL LIABILITIES	1,089,848	1,510,961	3,058,947	2,836,428	6,366,193	466,187	15,328,564
NET POSITION							
Unrestricted	9,683,261	509,646	229,797	(2,058,937)	(4,802,283)	5,211,600	8,773,084
TOTAL NET POSITION	\$ 9,683,261	\$ 509,646	\$ 229,797	\$ (2,058,937)	\$ (4,802,283)	\$ 5,211,600	\$ 8,773,084

RIO GRANDE WATER CONSERVATION DISTRICT
ENTERPRISE FUND
COMBINING SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION
For the Year Ended December 31, 2025

	SPECIAL IMPROVEMENT DISTRICT #1	SPECIAL IMPROVEMENT DISTRICT #2	SPECIAL IMPROVEMENT DISTRICT #3	SPECIAL IMPROVEMENT DISTRICT #4	SPECIAL IMPROVEMENT DISTRICT #5	SPECIAL IMPROVEMENT DISTRICT #6	TOTAL ENTERPRISE FUND
OPERATING REVENUE							
Variable Fees	\$ 3,914,346	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 3,914,346
Administration Fees	578,131	100,095	133,851	96,851	170,006	145,903	1,224,837
CREP Fees	1,716,122	-	-	-	-	-	1,716,122
Pumping Fees	-	739,044	-	-	-	-	739,044
Groundwater Withdrawal Fees	-	-	562,403	65,400	582,873	1,290,918	2,501,594
Sustainability Fees	-	-	351,101	159,260	-	725,589	1,235,950
Contract Inclusion Fees	4,500	500	-	1,000	2,000	300	8,300
Other Revenue	-	-	99,794	134,923	-	19,147	253,864
Total operating revenue	6,213,099	839,639	1,147,149	457,434	754,879	2,181,857	11,594,057
OPERATING EXPENSES							
Water Management Expenses							
Water and Storage Expense	696,155	208,108	368,834	172,313	86,229	1,042,541	2,574,180
CREP	1,175,181	-	-	-	-	-	1,175,181
Forbearance	-	150,410	139,521	42,496	18,063	367,922	718,412
Administration	610,900	65,194	103,093	79,420	100,057	120,749	1,079,413
Professional Fees	302,159	40,898	57,927	17,529	56,452	63,132	538,097
Well Purchase Program	2,415,140	-	-	-	-	-	2,415,140
Land Fallow Program	1,851,260	-	-	-	-	-	1,851,260
Senate Bill 22-028 Program Incentives	149,300	-	-	-	-	-	149,300
Special Projects	-	1,342	-	-	57,600	500	59,442
Other	-	-	-	-	-	-	-
Total operating expenses	7,200,095	465,952	669,375	311,758	318,401	1,594,844	10,560,425
Operating income (loss)	(986,996)	373,687	477,774	145,676	436,478	587,013	1,033,632
NONOPERATING REVENUE							
Other Nonoperating Revenue	-	-	-	-	-	-	-
Interest Revenue	118,848	2,608	66,491	1,195	5,408	103,363	297,913
Interest Expense	-	(1,513)	(53,632)	-	(95,543)	-	(150,688)
TOTAL NONOPERATING REVENUE	118,848	1,095	12,859	1,195	(90,135)	103,363	147,225
OPERATING TRANSFERS							
Transfer to In(Out)	(13,535)	(692,723)	(58,689)	-	(148,642)	(36,581)	(950,170)
Change in Net Position	(881,683)	(317,941)	431,944	146,871	197,701	653,795	230,687
Net Position at Beginning of Year	10,564,944	827,587	(202,147)	(2,205,808)	(4,999,984)	4,557,805	8,542,397
Net Position at End of Year	\$ 9,683,261	\$ 509,646	\$ 229,797	\$ (2,058,937)	\$ (4,802,283)	\$ 5,211,600	\$ 8,773,084

RIO GRANDE WATER CONSERVATION DISTRICT
SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN
NET POSITION - BUDGET AND ACTUAL
SPECIAL IMPROVEMENT DISTRICT #1
For the Year Ended December 31, 2025

	BUDGETED AMOUNTS			VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL	ACTUAL	
OPERATING REVENUE				
Variable Fees	\$ 7,078,650	\$ 7,078,650	\$ 3,914,346	\$ (3,164,304)
Administration Fees	514,291	514,291	578,131	63,840
CREP Fees	536,250	536,250	1,716,122	1,179,872
Inclusion Contract Fees	-	-	4,500	4,500
Other Revenue	-	-	-	-
Total operating revenue	8,129,191	8,129,191	6,213,099	(1,916,092)
OPERATING EXPENSES				
Water Management Expenses				
Water and Storage	2,428,870	2,414,870	696,155	1,718,715
CREP	1,475,000	1,475,000	1,175,181	299,819
Administration	661,600	711,600	610,900	100,700
Professional Fees	-	-	302,159	(302,159)
Well Purchase Program	3,300,000	3,300,000	2,415,140	884,860
Land Fallow Program	1,500,000	1,500,000	1,851,260	(351,260)
Senate Bill 22-028 Program Incentives	-	-	149,300	(149,300)
Special Projects	-	-	-	-
Other	-	-	-	-
Total operating expenses	9,365,470	9,401,470	7,200,095	2,201,375
Operating income (loss)	(1,236,279)	(1,272,279)	(986,996)	285,283
NONOPERATING REVENUE				
Interest Revenue	36,000	36,000	118,848	82,848
Total nonoperating revenues	36,000	36,000	118,848	82,848
OPERATING TRANSFERS				
Transfer to General Fund	-	-	(13,535)	(13,535)
Change in Net Position - Budget Basis	(1,200,279)	(1,236,279)	(881,683)	381,666
Net Position at Beginning of Year	4,959,418	4,959,420	10,564,944	5,605,524
Net Position at End of Year	\$ 3,759,139	\$ 3,723,141	\$ 9,683,261	\$ 5,960,120

RIO GRANDE WATER CONSERVATION DISTRICT
SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN
NET POSITION - BUDGET AND ACTUAL (NON-GAAP)
SPECIAL IMPROVEMENT DISTRICT #2
For the Year Ended December 31, 2025

	BUDGETED AMOUNTS			VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL	ACTUAL	
OPERATING REVENUE				
Administration Fees	\$ 99,000	\$ 99,000	\$ 100,095	\$ 1,095
Pumping Fees	786,000	786,000	739,044	(46,956)
Contract Inclusion Fees	300	300	500	200
Other Revenue	-	-	-	-
Total operating revenue	885,300	885,300	839,639	(45,661)
OPERATING EXPENSES				
Water Management Expenses				
Water and Storage	1,098,000	1,098,000	208,108	889,892
Forbearance	-	-	150,410	(150,410)
Administration	77,438	77,438	65,194	12,244
Professional Fees	55,000	55,000	40,898	14,102
Special Projects	-	-	1,342	(1,342)
Total operating expenses	1,230,438	1,230,438	465,952	764,486
Operating income (loss)	(345,138)	(345,138)	373,687	718,825
NONOPERATING REVENUE				
Loan Proceeds	-	701,123	708,134	7,011
Interest Revenue	1,000	1,000	2,608	1,608
Interest Expense	-	-	(1,513)	(1,513)
Total nonoperating revenues	1,000	702,123	709,229	7,106
OPERATING TRANSFERS				
Transfer To General Fund	(12,500)	(827,500)	(692,723)	134,777
Net Income - Budget Basis	(356,638)	(470,515)	390,193	<u>\$ 860,708</u>
Less: Loan Proceeds			(708,134)	
Change in Net Position	(356,638)	(470,515)	(317,941)	860,708
Net Position at Beginning of Year	360,579	360,579	827,587	467,008
Net Position at End of Year	\$ 3,941	\$ (109,936)	\$ 509,646	\$ 619,582

RIO GRANDE WATER CONSERVATION DISTRICT
SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN
NET POSITION - BUDGET AND ACTUAL (NON-GAAP)
SPECIAL IMPROVEMENT DISTRICT #3
For the Year Ended December 31, 2025

	BUDGETED AMOUNTS			VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL	ACTUAL	
OPERATING REVENUE				
Administration Fees	\$ 126,654	\$ 126,654	\$ 133,851	\$ 7,197
Groundwater Withdrawal Fees	632,000	632,000	562,403	(69,597)
Contract Inclusion Fees	300	300	-	(300)
Sustainability Fees	-	-	351,101	351,101
Other Revenue	332,871	191,911	99,794	(92,117)
Total operating revenue	1,091,825	950,865	1,147,149	196,284
OPERATING EXPENSES				
Water Management Expenses				
Water and Storage	2,443,386	2,443,386	368,834	2,074,552
Forbearance	-	-	139,521	(139,521)
Administration	94,936	106,280	103,093	3,187
Professional Fees	115,000	110,000	57,927	52,073
Senate Bill 22-028 Program Incentives	-	-	-	-
Special Projects	-	-	-	-
Total operating expenses	2,653,322	2,659,666	669,375	1,990,291
Operating income (loss)	(1,561,497)	(1,708,801)	477,774	2,186,575
NONOPERATING REVENUE				
Other Nonoperating Revenues	-	-	-	-
Loan Proceeds	-	167,721	167,721	-
Interest Revenue	2,500	62,248	66,491	4,243
Interest Expense	-	-	(53,632)	(53,632)
Total nonoperating revenues	2,500	229,969	180,580	(49,389)
OPERATING TRANSFERS				
Transfer (To)/From General Fund	(28,704)	(26,661)	(58,689)	(32,028)
Net Income - Budget Basis	(1,587,701)	(1,505,493)	599,665	<u>\$ 2,105,158</u>
Less: Loan Proceeds			(167,721)	
Change in Net Position			431,944	
Net Position at Beginning of Year	1,595,395	1,595,395	(202,147)	
Net Position at End of Year	\$ 7,694	\$ 89,902	\$ 229,797	

RIO GRANDE WATER CONSERVATION DISTRICT
SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN
NET POSITION - BUDGET AND ACTUAL
SPECIAL IMPROVEMENT DISTRICT #4
For the Year Ended December 31, 2025

	BUDGETED AMOUNTS		ACTUAL	VARIANCE WITH
	ORIGINAL	FINAL		FINAL BUDGET POSITIVE (NEGATIVE)
OPERATING REVENUE				
Administration Fees	\$ 92,132	\$ 92,132	\$ 96,851	\$ 4,719
Groundwater Withdrawal Fees	216,010	216,010	65,400	(150,610)
Contract Inclusion Fees	-	-	1,000	1,000
Sustainability Fee	-	-	159,260	159,260
Miscellaneous Revenues	27,000	27,000	134,923	107,923
Total operating revenue	<u>335,142</u>	<u>335,142</u>	<u>457,434</u>	<u>122,292</u>
OPERATING EXPENSES				
Water Management Expenses				
Water and Storage	320,100	320,100	172,313	147,787
Forbearance	-	-	42,496	(42,496)
Administration	84,000	84,000	79,420	4,580
Professional Fees	42,000	42,000	17,529	24,471
Special Projects	-	-	-	-
Total operating expenses	<u>446,100</u>	<u>446,100</u>	<u>311,758</u>	<u>134,342</u>
Operating income (loss)	<u>(110,958)</u>	<u>(110,958)</u>	<u>145,676</u>	<u>256,634</u>
NONOPERATING REVENUE				
Interest Revenue	-	-	1,195	1,195
Total nonoperating revenues	<u>-</u>	<u>-</u>	<u>1,195</u>	<u>1,195</u>
OPERATING TRANSFERS				
Transfer To General Fund	<u>(13,000)</u>	<u>(13,000)</u>	<u>-</u>	<u>13,000</u>
Change in Net Position	(123,958)	(123,958)	146,871	270,829
Net Position at Beginning of Year	<u>266,004</u>	<u>266,004</u>	<u>(2,205,808)</u>	<u>(2,471,812)</u>
Net Position at End of Year	<u>\$ 142,046</u>	<u>\$ 142,046</u>	<u>\$ (2,058,937)</u>	<u>\$ (2,200,983)</u>

RIO GRANDE WATER CONSERVATION DISTRICT
SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN
NET POSITION - BUDGET AND ACTUAL (NON-GAAP)
SPECIAL IMPROVEMENT DISTRICT #5
For the Year Ended December 31, 2025

	BUDGETED AMOUNTS			VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL	ACTUAL	
OPERATING REVENUE				
Administration Fees	\$ 160,649	\$ 160,649	\$ 170,006	\$ 9,357
Groundwater Withdrawal Fees	662,865	664,577	582,873	(81,704)
Contract Inclusion Fees	-	-	2,000	2,000
Other Revenue	-	-	-	-
Total operating revenue	823,514	825,226	754,879	(70,347)
OPERATING EXPENSES				
Water Management Expenses				
Water and Storage	622,865	474,000	86,229	387,771
Forbearance	-	-	18,063	(18,063)
Administration	108,800	108,800	100,057	8,743
Professional Fees	95,000	95,000	56,452	38,548
Special Projects	-	-	57,600	(57,600)
Other	-	-	-	-
Capital Outlay	-	-	-	-
Total operating expenses	826,665	677,800	318,401	359,399
Operating income (loss)	(3,151)	147,426	436,478	289,052
NONOPERATING REVENUES (EXPENSES)				
Interest Revenue	-	-	5,408	5,408
Interest Expense	-	-	(95,543)	(95,543)
Loan Proceeds	-	-	60,193	60,193
Loan Payments	-	-	-	-
Total nonoperating revenues (expenses)	-	-	(29,942)	(29,942)
OPERATING TRANSFERS				
Transfer Out	(25,000)	(175,000)	(148,642)	26,358
Change in Net Position - Budget Basis	(28,151)	(27,574)	257,894	<u>\$ 315,410</u>
Less: Loan Proceeds			(60,193)	
Change in Net Position			197,701	
Net Position at Beginning of Year	28,151	28,151	(4,999,984)	(5,028,135)
Net Position at End of Year	\$ -	\$ 577	\$ (4,802,283)	\$ (4,802,860)

RIO GRANDE WATER CONSERVATION DISTRICT
SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN
NET POSITION - BUDGET AND ACTUAL
SPECIAL IMPROVEMENT DISTRICT #6
For the Year Ended December 31, 2025

	BUDGETED AMOUNTS			VARIANCE WITH FINAL BUDGET POSITIVE (NEGATIVE)
	ORIGINAL	FINAL	ACTUAL	
OPERATING REVENUE				
Administration Fees	\$ 144,655	\$ 144,655	\$ 145,903	\$ 1,248
Groundwater Withdrawal Fees	1,194,598	1,194,598	1,290,918	96,320
Sustainability Fees	-	-	725,589	725,589
Contract Inclusion Fees	600	600	300	(300)
Other Revenue	74,230	74,230	19,147	(55,083)
Total operating revenue	1,414,083	1,414,083	2,181,857	767,774
OPERATING EXPENSES				
Water Management Expenses				
Water and Storage	2,983,019	2,943,019	1,042,541	1,900,478
Forbearance	-	-	367,922	(367,922)
Administration	135,373	135,373	120,749	14,624
Professional Fees	115,000	115,000	63,132	51,868
Senate Bill 22-028 Program Incentives	-	-	-	-
Special Projects	-	-	500	(500)
Total operating expenses	3,233,392	3,193,392	1,594,844	1,598,548
Operating income (loss)	(1,819,309)	(1,779,309)	587,013	2,366,322
NONOPERATING REVENUE				
Interest Revenue	753,019	753,019	103,363	(649,656)
Total nonoperating revenues	753,019	753,019	103,363	(649,656)
OPERATING TRANSFERS				
Transfer Out	(10,000)	(50,000)	(36,581)	13,419
Change in Net Position	(1,076,290)	(1,076,290)	653,795	1,730,085
Net Position at Beginning of Year	1,915,343	1,915,343	4,557,805	2,642,462
Net Position at End of Year	\$ 839,053	\$ 839,053	\$ 5,211,600	\$ 4,372,547

RIO GRANDE WATER CONSERVATION DISTRICT

OTHER INFORMATION

RIO GRANDE WATER CONSERVATION DISTRICT
ESTIMATED FUTURE OBLIGATIONS - UNAUDITED
SPECIAL IMPROVEMENT DISTRICT #1
For the Year Ended December 31, 2025

Year	Estimated Future Obligation
2026	\$ 550,000
2027	550,000
2028	550,000
2029	550,000
2030	393,000
2031	267,070
2032	231,830
2033	46,255
Total	\$ 3,138,155

Notes to the Supplementary Information

Subdistrict #1 implemented a conservation program which was available from 2014 through 2019. The program incentivized producers to recharge their surface water for \$50 per acre foot over 15 years. Each year the producer must recharge the water in order to satisfy the requirements of the contract. Subdistrict #1 will annually calculate the amount due to the producers based on the surface water that was actually recharged. The above estimated future obligations are estimates and are subject to change based on actual events.

RIO GRANDE WATER CONSERVATION DISTRICT

SINGLE AUDIT SECTION

RIO GRANDE WATER CONSERVATION DISTRICT
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
For the Year Ended December 31, 2025

<i>Federal Grantor/Program or Cluster Title</i>	<i>Assistance Listing Number</i>	<i>Pass-through Grantor and Number</i>	<i>Federal Expenditures (\$)</i>
U.S. Department of Interior			
WaterSMART (Sustain and Manage America's Resources for Tomorrow)	15.507		\$ 57,531
U.S. Department of Treasury			
Coronavirus State and Local Fiscal Recovery Funds	21.027	Colorado Water Conservation Board (CWCB), SLFRP0126	<u>2,279,074</u>
<i>Total Expenditures of Federal Awards</i>			<u><u>\$ 2,336,605</u></u>

RIO GRANDE WATER CONSERVATION DISTRICT
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
For the Year Ended December 31, 2025

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through entity identifying numbers are presented where available. Rio Grande Water Conservation District did not elect to use the 15 or 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance for the year ended December 31, 2025. In addition, the District did not pass-through federal funds to subrecipients.

NOTE 2: BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal grant activity of Rio Grande Water Conservation District under programs of the federal government for the year ended December 31, 2025. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Rio Grande Water Conservation District, it is not intended to and does not present the financial position or changes in net position of Rio Grande Water Conservation District.

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**



**Wall,
Smith,
Bateman Inc.**

To the Board of Directors
Rio Grande Water Conservation District
Alamosa, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, business-type activities, and each major fund of Rio Grande Water Conservation District (the District), as of and for the year ended December 31, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated July 20, 2026.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2025-001 that we consider to be a material weakness.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Certified Public Accountants

3001 Adcock Circle PO Box 809 Alamosa, CO 81101 | 719-589-3619 | f 719-589-5492 www.wsbcpa.com

Rio Grande Water Conservation District's Response to the Finding

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the finding identified in our audit and described in the accompanying corrective action plan. The District's response was not subjected to the other auditing procedures applied in the audit of the financial statements, and accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Wall, Smith, Bateman Inc.

Wall, Smith, Bateman Inc.
Alamosa, Colorado

July 20, 2026

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE
FOR EACH MAJOR PROGRAM AND ON INTERNAL
CONTROL OVER COMPLIANCE REQUIRED
BY THE UNIFORM GUIDANCE**



Wall,
Smith,
Bateman Inc.

To the Board of Directors
Rio Grande Water Conservation District
Alamosa, Colorado

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Rio Grande Water Conservation District's (the District) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended December 31, 2025. The District's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2025.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

Certified Public Accountants

3001 Adcock Circle PO Box 809 Alamosa, CO 81101 | 719-589-3619 | f 719-589-5492 www.wsbcpa.com

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Wall, Smith, Bateman Inc.

Wall, Smith, Bateman Inc.
Alamosa, Colorado

July 20, 2026

RIO GRANDE WATER CONSERVATION DISTRICT
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
For the Year Ended December 31, 2025

Section I – Summary of Auditors’ Results

Financial Statements

Type of auditors’ report issued: Unmodified

Internal control over financial reporting:

- Material weakness(es) identified? _____X_____yes _____no
- Significant deficiency(ies) identified that are **not** considered to be material weakness(es)? _____yes _____X_____none reported
- Noncompliance material to financial statements noted? _____yes _____X_____no

Federal Awards

Internal control over major programs:

- Material weakness(es) identified? _____yes _____X_____no
- Significant deficiency(ies) identified that are **not** considered to be material weakness(es)? _____yes _____X_____none reported

Type of auditors’ report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR section 200.516(a)? _____yes _____X_____no

Identification of major programs:

<u>Assistance Listing Number</u>	<u>Name of Federal Program or Cluster</u>
21.027	Coronavirus State and Local Fiscal Recovery Funds

Dollar threshold used to distinguish between type A and type B programs: \$750,000

Auditee qualified as a low-risk auditee? _____yes _____X_____no

RIO GRANDE WATER CONSERVATION DISTRICT
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
For the Year Ended December 31, 2025

Section II – Financial Statement Findings

Finding 2025-001: Internal Control over Financial Reporting
(Repeat of Finding 2024-001, 2023-001, and 2022-001)

Type of finding: Internal control (material weakness)

Criteria: A system of internal controls includes the design, documentation, and monitoring of control activities over the application of accounting principles, non-routine transactions, and financial statement preparation.

Condition: The concentration of closely related duties and responsibilities performed by a few people makes it difficult to establish a complete system of internal controls and expertise over these matters.

Cause: The District does not have a system of internal control to ensure year-end reconciliation processes detect and correctly record non-routine transactions.

Effect: Audit adjustments were proposed to properly state the activity between the General Fund and the Subdistricts in financial statements for the year ended December 31, 2025, in accordance with generally accepted accounting principles.

Recommendation: The District should reconcile year end balances and record necessary adjustments when performing the financial close and reporting at year end to avoid material audit adjustments.

Management's Response: See corrective action plan.

Section III – Federal Award Findings and Questioned Costs

None

**RIO GRANDE WATER CONSERVATION DISTRICT
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
For the Year Ended December 31, 2025**

Section II – Financial Statement Findings

**Finding 2024-001: Internal Control Over Financial Reporting
(Repeat of Finding 2023-001 and 2022-001)**

Type of finding: Internal Control (material weakness) and material noncompliance

Condition: The concentration of closely related duties and responsibilities performed by a few people makes it difficult to establish a complete system of internal controls and expertise over these matters.

Recommendation: The District should reconcile year end balances and record necessary adjustments when performing the financial close and reporting at year end to avoid material audit adjustments.

Status: Partially Implemented. (See Finding 2025-001.)



Rio Grande Water Conservation District

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Phone: (719) 589-6301 • Fax: (719) 992-2026

Protecting & Conserving San Luis Valley Water

CORRECTIVE ACTION PLAN

Oversight Agencies: U.S. Department of Treasury

Rio Grande Water Conservation District respectfully submits the following corrective action plan for the year ended December 31, 2025.

Independent Accountants: Wall, Smith, Bateman Inc.
Certified Public Accountants
3001 Adcock Circle
Alamosa, CO 81101

Audit period: Year ended December 31, 2025

The findings from the December 31, 2025 schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the schedule. Section I of the schedule, Summary of Auditors' Results, does not include findings and is not addressed.

Section II – Financial Statement Findings

**Finding 2025-001: Internal Control over Financial Reporting
(Repeat of Finding 2024-001, 2023-001, and 2022-001)**

Type of finding: Internal control (material weakness)

Condition: The District maintains effective controls over routine accounting processes; however, the year-end financial reporting process did not consistently identify and evaluate the accounting implications of certain nonroutine or complex transactions. As a result, audit adjustments were necessary to properly present the financial statements.

Recommendation: The District should continue to strengthen its year-end financial reporting process by documenting the evaluation of significant or unusual transactions during the financial close process and obtaining additional technical review, when necessary, to ensure the accounting treatment is determined and recorded in accordance with generally accepted accounting principles prior to issuance of the financial statements.

Action Taken: The District acknowledges the finding and will take the necessary steps to strengthen internal controls for year-end financial reporting. District staff will conduct a detailed review of significant and unusual transactions at year-end, and document the evaluation of these transactions. The District will seek technical review, when necessary, to ensure required adjustments are recorded prior to the annual audit. To improve accuracy and timeliness, staff involved in the financial close process will conduct an internal review to verify the completeness of year-end entries before financial records are submitted to the auditors.

If there are questions regarding this plan, please call the responsible party listed below.

Sincerely yours,

A handwritten signature in blue ink that reads "Amber Pacheco". The signature is written in a cursive, flowing style.

Amber Pacheco
Deputy General Manager, Rio Grande Water Conservation District